

WINSCOMBE & SANDFORD PARISH COUNCIL

STANDING ORDERS



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Introduction

Standing orders are the written rules of a local council. Standing orders are essential to regulate the proceedings of a meeting. The parish council may also use standing orders to confirm or refer to various internal organisational and administrative arrangements. The standing orders of a council are not the same as the policies of a council but standing orders may refer to them.

Local councils operate within a wide statutory framework. The National Association of Local Councils (NALC) model standing orders incorporate and reference many statutory requirements to which councils are subject. It is not possible for the model standing orders to contain or reference all the statutory or legal requirements which apply to local councils. For example, it is not practical for model standing orders to document all obligations under data protection legislation. The statutory requirements to which a council is subject apply whether or not they are incorporated in a council's standing orders.

The model standing orders do not include model financial regulations. Financial regulations are standing orders to regulate and control the financial affairs and accounting procedures of a local council. The financial regulations, as opposed to the standing orders of a council, include most of the requirements relevant to the council's Responsible Financial Officer.

Standing orders and associated documents are in force for all meetings of the parish council, its committees, sub-committees and working groups but they may be suspended by full council. Exceptions are standing orders that are in **bold** type and contain statutory requirements - these have been adopted from the NALC model without amendment and may not be suspended by council. For convenience, the word "councillor" is used in model standing orders and includes a non-councillor with or without voting rights unless otherwise stated.

NALC model standing orders 2018 for England were revised by NALC in 2020 and, as amended were adopted by Winscombe and Sandford Parish Council at its meeting held on 22nd November 2021 and then at each subsequent annual meeting.

1. Rules of debate at meetings

- a Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the Chair of the meeting.
- b A motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- c An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- d If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- e A councillor may move an amendment to their own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- f If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the Chair of the meeting.
- g Subject to standing order 1(h), only one amendment shall be moved and debated at a time, the order of which shall be directed by the Chair of the meeting.
- h One or more amendments may be discussed together if the Chair of the meeting considers this expedient, but each amendment shall be voted upon separately.
- i A councillor may not move more than one amendment to an original or substantive motion.
- j The mover of an amendment has no right of reply at the end of debate on it.
- k Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.
- l Unless permitted by the of the meeting, a councillor may speak once in the debate on a motion except:
 - i. to speak on an amendment moved by another councillor;
 - ii. to move or speak on another amendment if the motion has been amended since they last spoke;
 - iii. to make a point of order;
 - iv. to give a personal explanation; or
 - v. to exercise a right of reply.
- m During the debate on a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing order which they consider has been breached or specify the other irregularity in

the proceedings of the meeting they are concerned by.

- n A point of order shall be decided by the Chair of the meeting and their decision shall be final.
- o When a motion is under debate, no other motion shall be moved except:
 - i. to amend the motion;
 - ii. to proceed to the next business;
 - iii. to adjourn the debate;
 - iv. to put the motion to a vote;
 - v. to ask a person to be no longer heard or to leave the meeting;
 - vi. to refer a motion to a committee or sub-committee for consideration;
 - vii. to exclude the public and press;
 - viii. to adjourn the meeting; or
 - ix. to suspend particular standing order(s) excepting those which reflect mandatory statutory or legal requirements.
- p Before an original or substantive motion is put to the vote, the Chair of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived their right of reply.
- q Excluding motions moved under standing order 1(o), the contributions or speeches by a councillor shall relate only to the motion under discussion and shall not exceed 5 minutes without the consent of the Chair of the meeting.

2. Disorderly conduct at meetings

- a No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the Chair of the meeting shall request such person(s) to moderate or improve their conduct.
- b If person(s) disregard the request of the Chair of the meeting to moderate or improve their conduct, any councillor or the Chair of the meeting may move that the person be no longer heard or be excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- c If a resolution made under standing order 2(b) is ignored, the Chair of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporarily suspending or closing the meeting.
- d No political allegiances, statements or philosophies will be expressed or feature in any part of council meetings.

3. Meetings generally

The parish council normally meets on the fourth Monday of each month except during August and December when there is no meeting. Should the

fourth Monday of the month fall on a bank holiday, the meeting shall be held on such a day as the council may direct.

Full council meetings	●
Decision making committee meetings	●
Sub/advisory-committee & working group meetings	●

- a **Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol unless no other premises are available free of charge or at a reasonable cost.**
- b **The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning.**
- c **The minimum three clear days' public notice for a meeting does not include the day on which the notice was issued or the day of the meeting unless the meeting is convened at shorter notice**
- d **Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion.**
- e Members of the public may make representations, answer questions, and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda.
- f The period of time designated for public participation at a meeting in accordance with standing order 3(e) shall not exceed 15 minutes unless directed by the Chair of the meeting.
- g Subject to standing order 3(f), a member of the public shall not speak for more than 5 minutes unless directed by the Chair of the meeting.
- h In accordance with standing order 3(e), a question shall not require a response at the meeting nor start a debate on the question. The Chair of the meeting may direct that a written or oral response be given at the next meeting.
- i A person who speaks at a meeting shall direct their comments to the Chair of the meeting.
- j Only one person is permitted to speak at a time. If more than one person wants to speak, the Chair of the meeting shall direct the order of speaking with members seeking permission to speak by raising their hand. The Chair shall call upon each one of them in turn to speak.
- k **Subject to standing order 3(l), a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the**

- public. To “report” means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present.
 - l A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission.
 - m The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.
 - n Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chair of the council may in their absence be done by, to or before either Vice-Chair of the council (Winscombe & Sandford Parish Council has appointed two Vice-Chairs).
 - o The Chair of the council, if present, shall preside at a meeting. If the Chair is absent from a meeting, a Vice-Chair of the council if present, shall preside. If all the Chair and the Vice-Chairs are absent from a meeting, a councillor as chosen by the councillors present at the meeting shall preside at the meeting.
 - p Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the councillors and non-councillors with voting rights present and voting.
 - q The Chair of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise their casting vote whether or not they gave an original vote.
- See standing orders 5(h) and (i) for the different rules that apply in the election of the Chair of the council at the annual meeting of the council.*
- r Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave their vote for or against that question. Such a request shall be made before moving on to the next item of business on the agenda.
 - s The votes of those abstaining should be counted and recorded as such. As is the case for those voting in favour or against, those abstaining should have the option of having their names recorded together with their reason(s) for abstaining.
 - t Any decision to vote by secret ballot may be made following a proposal, seconder, and vote.
 - u The minutes of a meeting shall include an accurate record of the following:
 - i. the time and place of the meeting;

- ii. the names of councillors who were present and the names of councillors who were absent;
 - iii. interests that were declared by councillors and non-councillors with voting rights;
 - iv. the grant of dispensations (if any) to councillors and non-councillors with voting rights;
 - v. whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered;
 - vi. if there was a public participation session; and
 - vii. the resolutions made.
- v **A councillor or a non-councillor with voting rights who has a**
 - **disclosable pecuniary interest or another interest as set out in the**
 - **council's code of conduct in a matter being considered at a meeting is**
subject to statutory limitations or restrictions under the code on their
right to participate and vote on that matter.
- w **No business may be transacted at a meeting unless at least one-third of**
the whole number of members of the council are present and in no case
shall the quorum of a meeting be less than three.
- See standing order 4e(vi) for the quorum of a committee or sub-committee meeting.*
- x **If a meeting is or becomes inquorate no business shall be transacted**
and the meeting shall be closed. The business on the agenda for the meeting
shall be adjourned to another meeting.
 - y A meeting shall not exceed a period of 2½ hours. All meetings of the council, committee or working group will conclude at, or before 10pm

4. Committees, sub-committees and working groups

- a **Unless the council determines otherwise, a committee may appoint a sub-committee whose terms of reference and members shall be determined by the committee.**
- b **The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the council.**
- c **Unless the council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.**
- d Non-attendance by any committee member through six consecutive meetings of that group will automatically disqualify that person as a member until the next annual meeting of the parish council, unless apologies for absence have been formally accepted by the group.
- e The council may appoint committees and working groups as may be

necessary, and:

- i. shall determine their terms of reference;
- ii. shall determine the number and time of the ordinary meetings of a committee or working group up until the date of the next annual meeting of the council;
- iii. shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
- iv. shall, subject to standing orders 4(b) and (c), appoint and determine the terms of office of members of such a committee;
- v. shall permit a committee or working group, to appoint its own Chair at the first meeting of the committee;
- vi. shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which, in both cases, shall be no less than three;
- vii. shall determine if the public may participate at a meeting of a committee;
- viii. shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee;
- ix. shall determine if the public may participate at a meeting of a sub-committee that they are permitted to attend; and
- x. may dissolve a committee or a sub-committee.
- xi. The Parish Council Chair or, in their absence, a Vice-Chair ex-officio, shall be a member of every committee or working group.
- xii. A committee is a body of members with a range of powers approved by the full council. These powers may include the making of decisions without reference to the full council. The committee, at its first meeting after the annual parish council meeting will appoint a Chair. The Clerk (or Deputy Clerk) will attend all meetings of decision-making committees
- xiii. An advisory committee, working group or sub-committee may comprise of members and non-voting members of the public with its criteria for business set out by the council. The group has no power to make decisions on behalf of the council but is set up for the purpose of research and development of any issue relating to its business and making recommendations to council as and when appropriate. Members will agree which items are referred to the next council meeting as agenda items. The working group, at its first meeting after the annual election of the council Chair, will appoint a Chair. It is not necessary for the Clerk or Deputy Clerk to attend such meetings or for any agendas to be published.
- xiv. Notes of working group meetings are available on request from the parish office.
- xv. A councillor attending a committee or working group meeting of which they are not a member may participate during discussions in the meeting but shall not vote.
- xvi. All committees and working groups of the council will submit group budgets requests to the Responsible Financial Officer (RFO) by 10th December annually. Any new budgets submitted after their date will not be considered with budget requirements to remain unaltered from the previous year.

5. Ordinary council meetings

- a **In an election year, the annual meeting of the council shall be held on or within 14 days following the day on which the councillors elected take office.**
- b **In a year which is not an election year, the annual meeting of the council shall be held on such day in May as the council decides.**
- c **If no other time is fixed, the annual meeting of the council shall take place at 6pm.**
- d **In addition to the annual meeting of the council, at least three other ordinary meetings shall be held in each year on such dates and times as the council decides.**
- e **The first business conducted at the annual meeting of the council shall be the election of the Chair and Vice-Chair (if there are any) of the council.**
- f **The Chair of the council, unless they have resigned or becomes disqualified, shall continue in office, and preside at the annual meeting until their successor is elected at the next annual meeting of the council.**
- g **The Vice-Chairs of the council, if there are any, unless they resign or become disqualified, shall hold office until immediately after the election of the Chair of the council at the next annual meeting of the council.**
- h **In an election year, if the current Chair of the council has not been re-elected as a member of the council, they shall preside at the annual meeting until a successor Chair of the council has been elected. The current Chair of the council shall not have an original vote in respect of the election of the new Chair of the council but shall give a casting vote in the case of an equality of votes.**
- i **In an election year, if the current Chair of the council has been re-elected as a member of the council, they shall preside at the annual meeting until a new Chair of the council has been elected. They may exercise an original vote in respect of the election of the new Chair of the council and shall give a casting vote in the case of an equality of votes.**
- j Following the election of the Chair of the council and Vice-Chairs (if there are any) of the council at the annual meeting, the business shall include:
 - i. **In an election year, delivery by the Chair of the council and councillors of their acceptance of office forms unless the council resolves for this to be done at a later date. In a year which is not an election year, delivery by the Chair and Vice-Chairs of the council of their acceptance of office forms unless the council resolves for this to be done at a later date;**
 - ii. Confirmation of the accuracy of the minutes of the last meeting of the council;
 - iii. Receipt of the minutes of the last meeting of a committee;

- iv. Consideration of the recommendations made by a committee;
- v. Review of delegation arrangements to committees, sub-committees, staff, and other local authorities;
- vi. Review of the terms of reference for committees;
- vii. Appointment of members to existing committees;
- viii. Appointment of any new committees in accordance with standing order 4;
- ix. Re-adoption of appropriate standing orders, and financial regulations and associated documents;
- x. In an election year, to make arrangements with a view to the council becoming eligible to exercise the general power of competence in the future. *Winscombe and Sandford Parish Council adopted the general power of competence at their meeting held on 25th April 2016*

6. Extraordinary meetings of the council, committees, and sub-committees

- a **The Chair of the council may convene an extraordinary meeting of the council at any time.**
- b **If the Chair of the council does not call an extraordinary meeting of the council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the council. The public notice giving the time, place, and agenda for such a meeting shall be signed by the two councillors.**
- c The Chair of a committee, working group or a sub-committee may convene an extraordinary meeting of the group at any time.
- d If the Chair of a committee, working group or a sub-committee does not call an extraordinary meeting within 7 days of having been requested to do so by 2 members of the committee, working group or sub-committee, any 2 members of the committee, working group or sub-committee may convene an extraordinary meeting of the group.

7. Previous resolutions

- a A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least 3 councillors to be given to the Proper Officer in accordance with standing order 9, or by a motion moved in pursuance of the recommendation of a committee, working group or a sub-committee.
- b When a motion moved pursuant to standing order 7(a) has been disposed of, no similar motion may be moved for a further six months.
- c Notwithstanding 'a' and 'b' above, should it become apparent to the Clerk that the council's decision has, in all probability, been based on incorrect information or fresh information is received (after the decision has been made) which requires that the decision should be revisited, the matter will be listed as an

agenda item at the following meeting.

8. Voting on appointments

- a Where more than two persons have been nominated for a position to be filled by the council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the Chair of the meeting.

9. Motions for a meeting that require written notice to be given to the Proper Officer

- a A motion shall relate to the responsibilities of the meeting for which it is tabled and, in any event, shall relate to the performance of the council's statutory functions, powers and obligations or an issue which specifically affects the council's area or its residents.
- b No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least 10 clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- c The Proper Officer may, before including a motion on the agenda received in accordance with standing order 9(b), correct obvious grammatical or typographical errors in the wording of the motion.
- d If the Proper Officer considers the wording of a motion received in accordance with standing order 9(b) is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least 5 clear days before the meeting.
- e If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the Chair of the forthcoming meeting or, as the case may be, the councillors who have convened the meeting to consider whether the motion shall be included in the agenda or rejected.
- f Subject to standing order 9(e) above, the decision of the Proper Officer as to whether to include the motion on the agenda shall be final.
- g Motions received shall be recorded and numbered in the order that they are received.
- h Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

10. Motions at a meeting that do not require written notice

- a The following motions may be moved at a meeting without written notice to the Proper Officer:
 - i. to correct an inaccuracy in the draft minutes of a meeting;
 - ii. to move to a vote;
 - iii. to defer consideration of a motion;
 - iv. to refer a motion to a particular committee or sub-committee;
 - v. to appoint a person to preside at a meeting;
 - vi. to change the order of business on the agenda;
 - vii. to proceed to the next business on the agenda;
 - viii. to require a written report;
 - ix. to appoint a committee or sub-committee and their members;
 - x. to extend the time limits for speaking;
 - xi. to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest;
 - xii. to not hear further from a councillor or a member of the public;
 - xiii. to exclude a councillor or member of the public for disorderly conduct;
 - xiv. to temporarily suspend the meeting;
 - xv. to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements);
 - xvi. to adjourn the meeting; or
 - xvii. to close the meeting.

11. Management of information

See also standing order 20.

- a **The council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data.**
- b **The council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g., the limitation act 1980).**
- c **The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.**
- d **Councillors, staff, the council's contractors, and agents shall not disclose confidential information or personal data without legal justification.**

- e. No member of the council or of any committee, sub-committee or working group shall disclose to any person not a member of the council any business declared to be confidential by the council, the committee or sub-committee.
- f. Any member in breach of the provisions of paragraph (d & e) of this standing order shall be removed from any committee, sub-committee or working group of the council or committee.

12. Draft minutes

Full Council meetings	●
Committee meetings	●
Sub-committee meetings	●

- a If the draft minutes of a preceding meeting have been served on councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- b There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 10(a)(i).
- c The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution, and shall be signed by the Chair of the meeting and stand as an accurate record of the meeting to which the minutes relate.
- d If the Chair of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, they shall sign the minutes and include a paragraph in the following terms or to the same effect:

“The Chair of this meeting does not believe that the minutes of the meeting of the () held on [date] in respect of () were a correct record but this view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings.”
- e **If the council’s gross annual income or expenditure (whichever is higher) does not exceed £25,000, it shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.**
- f Subject to the publication of draft minutes in accordance with standing order 12(e) and standing order 20(a) and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes, and/or any recordings of the meeting for which approved minutes exist shall be destroyed.

13. Code of conduct and dispensations

See also standing order 3(v).

- a All councillors and non-councillors with voting rights shall observe the code of conduct adopted by the council.
- b Unless they have been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which they have a disclosable pecuniary interest. They may return to the meeting after the meeting has considered the matter in which the interest had been declared.
- c Unless they have been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which they have another interest if so required by the council's code of conduct. They may return to the meeting after it has considered the matter in which they had the interest.
- d **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- e A decision as to whether to grant a dispensation shall be made by the Proper Officer. Should the majority of members present at the meeting disagree with that decision, the council or committee may overturn the decision by a majority vote.
- f A dispensation request shall confirm:
 - i. the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
 - ii. whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
 - iii. the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
 - iv. an explanation as to why the dispensation is sought.
- g Subject to standing orders 13(d) and (f), a dispensation request shall be considered by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required.
- h **A dispensation may be granted in accordance with standing order 13(e) if having regard to all relevant circumstances any of the following apply:**
 - i. **without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;**
 - ii. **granting the dispensation is in the interests of persons living in the council's area; or**
 - iii. **it is otherwise appropriate to grant a dispensation.**

14. Code of conduct complaints

- a Upon notification by the unitary council that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the council's code of conduct, the Proper Officer shall, subject to standing order 11, report this to the council.
- b Where the notification in standing order 14(a) relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chair of the council of this fact, and the Chair shall nominate the Deputy Clerk to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the council has agreed what action, if any, to take in accordance with standing order 14(d).
- c The council may:
 - i. provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
 - ii. seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- d **Upon notification by the unitary council that a councillor or non-councillor with voting rights has breached the council's code of conduct, the council shall consider what, if any, action to take against them. Such action excludes disqualification or suspension from office.**

15. Proper Officer

- a Winscombe and Sandford Parish Council has appointed the Clerk to be the Proper Officer and appoints the Deputy Clerk as the Proper Officer in the absence of the Clerk.
- b The Proper Officer shall:
 - i. **at least three clear days before a meeting of the council, a committee, or a sub-committee,**
 - **serve on councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place, and the agenda (provided the councillor has consented to service by email), and**
 - **Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the council convened by councillors is signed by them).**

See standing order 3(b) for the meaning of clear days for a meeting of a full council and standing order 3(c) for the meaning of clear days for a meeting of a committee;
 - ii. subject to standing order 9, include on the agenda all motions in the order received unless a councillor has given written notice at least 5 days

- before the meeting confirming their withdrawal of it;
 - iii. **convene a meeting of the council for the election of a new Chair of the council, occasioned by a casual vacancy in their office;**
 - iv. **facilitate inspection of the minute book by local government electors;**
 - v. **receive and retain copies of byelaws made by other local authorities;**
 - vi. hold acceptance of office forms from councillors;
 - vii. hold a copy of every councillor's register of interests;
 - viii. assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the council's relevant policies and procedures;
 - ix. receive and send general correspondence and notices on behalf of the council except where there is a resolution to the contrary;
 - x. assist in the organisation of, storage of, access to, security of and destruction of information held by the council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g., the limitation act 1980);
 - xi. arrange for legal deeds to be executed;
(See also standing order 23);
 - xii. arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the council in accordance with its financial regulations;
 - xiii. record every planning application notified to the council and the council's response to the local planning authority in a book or electronic record for such purpose;
 - xiv. refer a planning application received by the council to the Chair of that committee, or in their absence Vice-Chair (if there is one) within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of the planning committee;
 - xv. manage access to information about the council via the publication scheme.
(See also standing order 20).
- c Any decision, whether with financial implications or not, which would ordinarily be made by the full parish council or a delegated committee but which due to exceptional circumstances such as health and safety issues, is made by a parish council officer, shall be reported verbally to the council at their next meeting for inclusion in the meeting minutes and recorded in written format by inclusion in the monthly clerk's report.

16. Responsible Financial Officer (RFO)

Winscombe and Sandford Parish Council has appointed the Clerk to be the Responsible Financial Officer and appoints the Deputy Clerk to undertake the work of the Responsible Finance Officer in their absence.

17. Accounts and accounting statements

- a "Proper practices" in standing orders refer to the most recent version of "Governance and Accountability for Local Councils – a Practitioners' Guide."
- b All payments by the council shall be authorised, approved, and paid in accordance with the law, proper practices, and the council's financial regulations.
- c The Responsible Financial Officer shall supply to each councillor at a quarterly meeting of the employment, finance, and policies (E,F&P) committee a statement to summarise:
 - i. the council's receipts and payments (or income and expenditure) for the last period;
 - ii. the council's aggregate receipts and payments (or income and expenditure) for the year to date;
 - iii. the balances held at the end of the quarter being reported and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- d As soon as possible after the financial year end on 31st March, the Responsible Financial Officer shall provide:
 - i. each councillor with a statement summarising the council's receipts and payments (or income and expenditure) for the last quarter and the year to date for information; and
 - ii. to the council the accounting statements for the year in the form of section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- e The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the council (receipts and payments, or income and expenditure) for the year to 31st March. A completed draft annual governance and accountability return shall be presented to all councillors at least 14 days prior to anticipated approval by the council. The annual governance and accountability return of the council, which is subject to external audit, including the annual governance statement, shall be presented to the council for formal approval and/or consideration before 30th June annually.

18. Financial controls and procurement

- a. The council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:
 - i. the keeping of accounting records and systems of internal controls;
 - ii. the assessment and management of financial risks faced by the council;
 - iii. the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
 - iv. the inspection and copying by councillors and local electors of the

- council's accounts and/or orders of payments; and
 - v. whether contracts with an estimated value below **£30,000 (including vat)** due to special circumstances are exempt from a tendering process or procurement exercise.
- b. Financial regulations shall be reviewed regularly and at least once during the term of each council for fitness of purpose.
- c. **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £30,000 (including vat) but less than the relevant thresholds referred to in standing order 18(f) is subject to the “light touch” arrangements under Regulations 109-114 of the Public Contracts Regulations 2015 unless it proposes to use an existing list of approved suppliers (framework agreement). (updated Jan 2024)**
- d. Subject to additional requirements in the financial regulations of the council, the tender process for contracts estimated to be more than £30,000 (including vat) for the supply of goods, materials, services, or the execution of works shall include, as a minimum, the following steps:
 - i. a specification for the goods, materials, services, or the execution of works shall be drawn up;
 - ii. an invitation to tender shall be drawn up to confirm (i) the council's specification (ii) the time, date, and address for the submission of tenders (iii) the date of the council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process;
 - iii. the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
 - iv. tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer;
 - v. tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed;
 - vi. tenders are to be reported to and considered by the appropriate meeting of the council or a committee or sub-committee with delegated responsibility.
- e. Neither the council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- f. **Where the value of a contract is likely to exceed the threshold specified by the Office of Government Commerce from time to time, the Council must consider whether the Public Contracts Regulations 2015 or the Utilities Contracts Regulations 2016 apply to the contract and, if either of those Regulations apply, the Council must comply with procurement rules. NALC's procurement guidance contains further details. (updated May 2022)**
- g. **A public contract in connection with the supply of gas, heat, electricity, drinking water, transport services, or postal services to the public; or the provision of a port or airport; or the exploration for or extraction of gas, oil or solid fuel with an estimated value in excess of £429,809 for a supply, services or design contract; or in excess of £5,372,609 for a**

works contract; or £663,540 for a social and other specific services contract (or other thresholds determined by the European Commission every two years and published in OJEU) shall comply with the relevant procurement procedures and other requirements in the utilities contracts regulations 2016. (amended Jan 2024)

19. Handling staff matters

- a A matter personal to a member of staff that is being considered by a meeting of council or the employment, finance & policies committee is subject to standing order 11.
- b Subject to the council's policy regarding absences from work, the council's most senior member of staff shall notify the Chair of the employment, finance & policies committee, or the Parish Council Chair, if they are not available, of absence occasioned by illness or other reason
- c Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance, or disciplinary matters.
- d In accordance with standing order 11(a), persons with line management responsibilities shall have access to staff records referred to in standing order 19(c).

20. Responsibilities to provide information

See also standing order 21.

- a **In accordance with freedom of information legislation, the council shall publish information in accordance with its publication scheme and respond to requests for information held by the council.**
- b. *If gross annual income or expenditure (whichever is higher) does not exceed £25,000. The council shall publish information in accordance with the requirements of the smaller authorities (transparency requirements) (England) regulations 2015.*

If gross annual income or expenditure (whichever is the higher) exceeds £200,000. The council shall publish information in accordance with the requirements of the local government (transparency requirements) (England) regulations 2015.

21. Responsibilities under data protection legislation

Below is not an exclusive list. See also standing order 11.

- a The council may appoint a data protection officer.
- b **The council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning their personal data.**
- c **The council shall have a written policy in place for responding to and managing a personal data breach.**
- d **The council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.**
- e **The council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.**
- f **The council shall maintain a written record of its processing activities.**

22. Relations with the press/media

- a Requests from the press or other media for an oral or written comment or statement from the council, its councillors or staff shall be managed in accordance with the council's policy in respect of dealing with the press and/or other media.

23. Execution and sealing of legal deeds

See also standing order 15(b)(xi).

- a A legal deed shall not be executed on behalf of the council unless authorised by a resolution.

Subject to standing order 23(a), any two councillors may sign on behalf of the council, any deed required by law and the Proper Officer shall witness their signatures.

24. Communicating with unitary councillors

- a An invitation to attend a meeting of the council shall be sent, together with the agenda, to the councillor(s) of the unitary council representing the area of the parish council.
- b Unless the council determines otherwise, a copy of each letter sent to the unitary council shall be sent to the unitary councillor(s) representing the area of the parish council.

25. Restrictions on councillor activities

- a. Unless duly authorised no councillor shall:
 - i. inspect any land and/or premises which the council has a right or duty to inspect; or
 - ii. issue orders, instructions, or directions.
 - iii. speak on behalf of the parish council. They may give their own personal opinion but must expressly state that it is not the opinion of the parish council, this includes enquiries made on social media. Parish councillors may give a response to an enquiry if it is merely passing on information which is already in the public domain.

26. Standing orders generally

- a All or part of a standing order, except one that incorporates mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- b A motion to add to or vary or revoke one or more of the council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion,
- c The Proper Officer shall provide a copy of the council's standing orders to a parish councillor as soon as possible after they have delivered their declaration of acceptance of office form to the Proper Officer.
- d The decision of the Chair of a meeting as to the application of standing orders at the meeting shall be final.

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The model standing orders 2018 for England were revised by NALC in 2020 and reviewed and adopted by Winscombe & Sandford Parish Council in November 2021.